

United Nations Children's Fund

TERMS OF REFERENCE FOR INDIVIDUAL CONSULTANTS AND CONTRACTORS

Title: Consultancy for	Funding Code:	Type of engagement	Duty Station:
Development of the			Freetown,
Strategy and Roadmap for	Grant: SH220002	Consultant (international)	Sierra Leone
Medical Oxygen for Sierra		☐ Individual Contractor Part-	(including
Leone	WBS: 881/002/010	Time	travel to
		Individual Contractor Full-	districts) and
		Time	remote

The COVID-19 Pandemic exposed massive gaps in oxygen access across countries, including oxygen production to meet basic as well as surge needs, equitable access from primary to referral level facilities and capacity and tools to manage, maintain, monitor oxygen systems and clinically and manage hypoxemia.

Unprecedented investments as well as coordination and collaboration at global and country level has allowed many low-and middle- income countries including Sierra Leone to address urgent surge needs, and to embark on a journey to strengthen their oxygen systems. However, this huge investment opens multiple risks that need to be addressed urgently to sustain the investments made, ensure equipment continues to be optimally implemented, maintained, and adequately used, and resources available to ensure ongoing human resources, electricity, maintenance, procurement, and distribution requirements

The initial surge response in Sierra Leone focused on rapid deployment of basic oxygen supplies—oxygen concentrators and related consumables. However, subsequently, three new PSA plants have been installed in Makeni, Bo and Kenema district hospitals funded by the UK Government and Islamic Development Bank (IsDB). Procurement and installation of additional seven plants with various capacities is underway, with 4 plants funded through the UNICEF ACT-A-SFF initiative and 3 plants funded through the Global Fund. Additional two PSA plants have been installed at Connaught and Koidu Hospitals through support by other partners or initiatives. Overall, the planned PSA plants should significantly decrease the oxygen gap in the country but without strategic intervention to improve the oxygen supply chain, accessing oxygen may remain a key challenge for health facilities.

The Government of Sierra Leone has constituted an Oxygen Technical Working Group as an advisory body to provide guidance on planning and implementation of initiatives to scale up oxygen production and improve overall access and use across the country. However, there is no long-term strategy that provides a framework for overall oxygen systems improvement addressing key issues such as scaling up oxygen production capacity, distribution based on the hub and spoke model, infrastructure, human resources, supply chain and optimal use.

UNICEF is a member of the oxygen TWG and continues to play an active role in the Covid-19 response in Sierra Leone including procurement of oxygen equipment and supplies and installation of oxygen plants; improving access to testing/diagnosis; supporting appropriate management and treatment of patients; procurement of medical supplies including PPEs for infection prevention and control especially for frontline workers; and vaccination. As part of this support, UNICEF with funding from the ACT-A-HAC is supporting the Government of Sierra Leone to develop a national strategy and roadmap for sustainably strengthening the oxygen supply chain system addressing key areas such as oxygen generation capacity, distribution, supply chain and medical use.



Purpose and objectives

The purpose of this consultancy is to provide technical assistance to Ministry of Health and Sanitation (MoHS) for the development of the national strategy and roadmap for strengthening the medical oxygen supply chain system in Sierra Leone

Methodology and Technical Approach:

The Consultant will use a methodology that ensures an inclusive and participatory approach throughout the mission. The methodology should include (not exhaustive, the consultant can add and or propose other methods):

- Desk review and analysis of relevant existing data, documents, reports, and policies
- Field visits for the collection of information on policies, protocols, financing, supply, distribution, storage and use of oxygen through existing interventions, as well as the identification of good practices, weaknesses, and gaps.
- Key informant Interviews (KIIs) with MoHS; District Health Management Teams (DHMTs), Hospital
 management, and other actors at the local level; relevant Technical Working Groups; UN Agencies
 including WHO, UNFPA and UNICEF; other Health Development Partners (HDPs) such as World
 Bank/Global Financing Facility (GFF), Foreign, Commonwealth & Development Office (FCDO),
 Global Fund, USAID, INGOs including the Clinton Health Access Initiative (CHAI), private sector
 oxygen suppliers, and other key stakeholders.
- Coordinate workshops with key stakeholders for technical validation of the national strategy and roadmap. Considering the objectives of this consultancy, the following tasks must be performed by the consultant:
 - i. Meeting with key institutions and partners, including private sector players in oxygen space, to gather information and deepen findings to support the development of the strategy
 - ii. Analyse information and data collected and draft a national oxygen supply chain system strategy, including a situational analysis, strategic opportunities, interventions on the short and mid-term, and recommendations for scaling up the oxygen system.
 - iii. Develop a medium- and long-term strategy with a detailed roadmap specifying the methodology, timelines, and budget for scaling up the oxygen supply chain system at all levels of the health system.
 - iv. Propose mechanisms for monitoring and evaluating the effective implementation of the strategy
 - v. Lead workshops with key stakeholders to discuss, draft and validate the national oxygen strategy.
 - vi. Present the national oxygen system strategy in a national dissemination meeting

The plan should be articulated with existing national policies, plans, strategies, protocols, plans and guidelines and include components related to: (i) building human resources capacity and skills; (ii) maintenance of equipment; (iii) strengthening of production, distribution, and management capacities; (iv) financing; and (v) planning mechanisms, governance, monitoring and evaluation, among others.

Specific tasks for the consultant:

1. Prepare an inception report including but not limited to; interpretation of the Terms of Reference, a list of KII questions/checklist in line with the purpose, methodology and technical approach

- Conduct a situational analysis of the oxygen system in Sierra Leone including demand and supply, gaps in the current oxygen ecosystem and capacity (including preparedness for emergency response e.g., Covid 19), policy guidelines, protocols and other existing documents and review of other pertinent elements
- 3. Identify priority strategies and interventions based on findings from the situation analysis
- 4. Develop a detailed and costed strategic plan with a result framework, including monitoring and evaluation mechanisms
- 5. Propose institutional mechanisms for the sustainable management of medical oxygen at the national, district and facility levels and necessary human resources and capacity
- 6. Produce final consultancy report

Expected Deliverables

De	liverables	Timeframe (working days)
1.	Inception report for assignment with detailed execution plan	4 days
2.	Situational analysis report	15 days
3.	Structure of the strategic plan with the main programmatic orientations submitted and validated	10 days
4.	Draft strategic plan and roadmap submitted and validated	20 days
5.	Strategic plan with a finalized costed action plan	06 days
Total number of working days 55 days		

Management, Organization and Timeframe

The consultant will be supervised by the Health Specialist (Supply Chain Systems Strengthening), in close collaboration with the MoHS Health Systems Strengthening (HSS) programme manager and the oxygen TWG members. Estimated number of working days required for this assignment is 55 days over a period of 5 months from November 2022 to March 2023. The international consultant will be expected to travel to Sierra Leone for the inception meeting, KIIs, field visits and stakeholder validation meeting

- UNICEF will organize all in-country travel.
- The consultant will work with his/her own computer.
- All remuneration is based on the deliverables and must be within the contract agreement.
- No contract may commence unless the contract is signed by both UNICEF and the consultant.

Other tasks may be completed remotely. The consultant will be required to document that they have

appropriate health insurance, including medical evacuation			
Child Safeguar	ding		
Is this project/assignment considered as "Elevated Risk Role" from a child safeguarding perspective?			
YES	⊠ NO	If YES, check all that apply:	



Direct contact role ☐ YES ☒ NO If yes, please indicate the number of hours/months of direct interpersonal contact with children, or work in their immediately physical proximity, with limited supervision by a more senior member of personnel:
Child data role ☐ YES ☐ NO If yes, please indicate the number of hours/months of manipulating or transmitting personal-identifiable information of children (name, national ID, location data, photos):
More information is available in the <u>Child Safeguarding SharePoint</u> and <u>Child Safeguarding FAQs and Updates</u>



Tasks/Milestone:	Deliverables/Outputs:	*Timeline
Prepare an inception report that should include but not be limited to interpretation of the Terms of Reference, a list of KII questions/checklist in line with the purpose, methodology and technical approach	Final inception report for assignment with a detailed execution plan	4 days
Review relevant reference documents, policies, strategies, review reports and other literature; conduct KIIs and field visits to gather data on the country oxygen situation, supply capacity, needs, gaps	Situational analysis report	15 days
Development of the overall direction of the strategic plan; conduct in-depth interviews with key actors identifying interventions and/or strategies; discussions with stakeholders and revision(s) following discussions	Structure of the strategic plan with the main programmatic orientations submitted and validated	10 days
aft the strategic plan including a detailed tion plan with objectives, targets, results, tputs, activities, roles and responsibilities, plementation schedule, and provisional dget as well as a monitoring and aluation outcome framework; evelopment of the costed action plan; akeholder validation workshop held		20 days
Incorporation of comments from stakeholder validation workshop and finalization of the strategic plan; Prepare a PowerPoint presentation for dissemination workshop/meeting	Strategic plan with a finalized costed action plan	6 days
Total		55 days

^{*} Expected timelines for completion are estimated and may vary depending on progress

Budget Year:	Requesting Section/Issuin Office:	g Reasons wh	Reasons why consultancy cannot be done by staff:		
2022-2023	Health and Nutrition Section	the oxygen e improving ge increasing av devices and strengthenin facilities. Be engagement, required, UN results under provide guide	UNICEF is supporting the MoHS to address gaps in the oxygen ecosystem in the country including improving generation capacity to meet demand, increasing availability of required oxygen supplies, devices and equipment, supply chain systems strengthening and optimizing medical use in health facilities. Because of the intensity of the engagement, time and highly specialized expertise required, UNICEF staff alone cannot deliver the results under this consultancy. UNICEF staff will provide guidance and support to the consultant to ensure timely and successful implementation		
Included in Annual/Rolling Workplan: Yes No, please justify:					
Consultant sourcing:		Request for:			
☐ National ☐ Both		New SSA – Individual Contract			
Consultant selection method:		Extension/ Amendment			
Competitive S	election (Roster)				
Competitive S	□ Competitive Selection (Advertisement/Desk Review/Interview)				
·	tification for extension: N/A	·····,			
Supervisor:		Start Date:	End Date:	Number of Days	
	Ouma (Health Specialist, stems Strengthening)	1 st November 2022	31st March 2023	(working): 55 days over a 5- month period	



Estimated Consultancy fee		55 days	
Travel International (if applicable)			
Travel Local (please include travel plan)			
DSA (if applicable)		30 days	
Total estimated consultancy costs ⁱ			
Minimum Qualifications required: Bachelors Masters PhD Other Enter Disciplines: Advanced university degree in Public Health, Medicine, Social Sciences, biomedical engineering, Health Systems Management, or other relevant disciplines	developing country contexts.		ssively responsible to in public health, it, health systems supply chain in the supply chain in the strategy ctor stem management collection, analysis, evaluation at Africa, specifically it. In including similar is desirable. It is desirable. It is desirable is desirable in the system and coordinate with express ideas and y in written and oral y in oral and written
Administrative details: Visa assistance required: Transportation arranged by the office:	 ☒ Home Based ☒ Office Based (Blended) If office based, seating arrangement identified: ☒ TBD IT and Communication equipment required: ☐ Internet access required: ☒ 		



ⁱ Costs indicated are estimated. Final rate shall follow the "best value for money" principle, i.e., achieving the desired outcome at the lowest possible fee. Consultants will be asked to stipulate all-inclusive fees, including lump sum travel and subsistence costs, as applicable.

Payment of professional fees will be based on submission of agreed deliverables. UNICEF reserves the right to withhold payment in case the deliverables submitted are not up to the required standard or in case of delays in submitting the deliverables on the part of the consultant

Text to be added to all TORs:

Individuals engaged under a consultancy or individual contract will not be considered "staff members" under the Staff Regulations and Rules of the United Nations and UNICEF's policies and procedures and will not be entitled to benefits provided therein (such as leave entitlements and medical insurance coverage). Their conditions of service will be governed by their contract and the General Conditions of Contracts for the Services of Consultants and Individual Contractors. Consultants and individual contractors are responsible for determining their tax liabilities and for the payment of any taxes and/or duties, in accordance with local or other applicable laws.